Murray B. Schneps

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January 11, 2007

Pine Barrens Joint Planning and Policy Commission P. O. Box 587
3525 Sunrise Highway - 2nd Floor Great River, New York 11739-0587

Re: Letter of Interpretation of Edwin Tuccio, SCTM# 900-248-1-110.4

Gentlemen/Ladies:

Please be advised that Edwin Tuccio hereby appeals from your determination dated January 3, 2007, that no Pine Barrens Credits can be allocated to the parcel.

My client deems the determination to be contrary to the facts and law in this matter, resulting in the wrongful, illegal and improper taking from my client's property without due process and without reasonable compensation.

It is hereby demanded that you promptly provide all copies of all documents in your possession relating to and determining each hardship approval in 1994 and 1997; all facts and documents you possess which serve as the basis for the determination that the value of the subject parcel and the amount of such value determined by you; and the basis supporting the position that "the site is near the Town's development limits as contained by the Town Code."

Thank you for your prompt responses which must be provided prior to the scheduled hearing on the appeal.

Very truly yours,

MBS:st

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MURRAY B. SCHNEPS

cc.: Mr. Edwin Fishel Tuccio

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2	X
3	Please take notice that a hearing on the Letter of Interpretation Appeal for Edwin and Patricia
4	Tuccio has been rescheduled to April 18, 2007 (rescheduled from March 21, 2007) at 3:00 p.m.
5	at Brookhaven Town Hall, 1 Independence Hill, Farmingville, New York. Said appeals are made
6	pursuant to Section 6.7.3.3 of the Central Pine Barrens Comprehensive Land Use Plan, dated 1995
7	(the Plan). The Central Pine Barrens Joint Planning and Policy Commission will be holding
8	the appeal hearing pursuant to Section 6.7.3.4 of the Plan. The appellant did not receive an
9	allocation of Pine Barrens Credits for reasons stated in the Letter of Interpretation dated
10	January 3, 2007 for parcel: Suffolk County Tax Map #900-248-1-110.4 located south of Sunrise
11	Highway, on the west side of CR 31, north of Gabreski Airport, Westhampton, Town of Southampton.
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14	Brookhaven Town Hall Farmingville, New York
15	April 18, 2007
16	4:15 p.m.
17	DECEIVED
18	APPEARANCES: MAY 2 1 2007
19	CETA-BOLLINE BOXNETS JOINT PLANT IN A ROUND SHOW
20	PETER SCULLY - Chairman
21	JOHN MILAZZO - CDBC Counsel
22	CARRIE MEEKS-GALLAGHER - Representative, Suffolk County
23	MARTIN SHEA - Representative, Town of Southampton
24	JOHN TURNER - Representative, Town of Brookhaven

BRENDA PRUSINHOWSKI - Representative, Town of Brookhaven

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1	Tuccio SCTM 900-248-1-110-4	
2	PHIL CARDINALE - Representative, Town of Riverhead	
3	JUDY JAKOBSEN - Principal Environmental Analyst	
4	JOHN PAVACIC	
5	JANET LONGO	
6	RAY CORWIN	
7	ROBIN MILLS	
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THE CHAIRMAN: Please take notice that a hearing on the Letter of Interpretation Appeal for Edwin and Patricia Tuccio has been rescheduled to April 18, 2007 (rescheduled from March 21, 2007) at 3:00 p.m. at Brookhaven Town Hall, 1 Independence Hill, Farmingville, New York. Said appeals are made pursuant to Section 6.7.3.3 of the Central Pine Barrens Comprehensive Land Use Plan, dated 1995 (the Plan). The Central Pine Barrens Joint Planning and Policy Commission will be holding the appeal hearing pursuant to Section 6.7.3.4 of the Plan. The appellant did not receive an allocation of Pine Barrens Credits for reasons stated in the Letter of Interpretation dated January 3, 2007 for parcel: Suffolk County Tax Map #900-248-1-110.4 located south of Sunrise Highway, on the west side of CR 31, north of Gabreski Airport, Westhampton, Town of Southampton.

THE CHAIRMAN: I'll just ask the people on the Commission to put there names on the

1	Tuccio SCTM 900-248-1-110-4
2	record.
3	MS. MEEKS-GALLAGHER: Carrie
4	Meeks-Gallagher, Suffolk County.
5	MR. SHEA: Marty Shea, representing
6	Southampton Town supervisor, Patrick Heaney.
7	MR. TURNER: John Turner, representing
8	Town of Brookhaven supervisor, Brian Foley.
9	MS. PRUSINHOWSKI: Brenda Prusinhowski,
10	representing Brookhaven town supervisor,
11	Brian Foley.
12	THE CHAIRMAN: Peter Scully representing
13	the State of New York and Supervisor Phil
14	Cardinale is representing the Town of
15	Riverhead.
16	We turn first to staff.
17	MS. JAKOBSEN: I am admitting for the
18	record five staff exhibits, which I provided
19	to the stenographer. I would like to go
20	over a few items initially with regard to
21	this appeal.
22	The parcel is 52.3 acres. It's current
23	use is a mini-storage warehouse facility.
24	The issue for the Clearinghouse was how to
25	allocate the commercial use, such as a

Tuccio SCTM 900-248-1-110-4
mini-storage warehouse facility. And
whether this parcel was eligible for credits
due to its existing use and the fact that
parcel received two Core Preservation Area
hardships to expand a building.

In the packet I sent to the Commission members, there were included a number of staff exhibits. I would like to briefly go over them. These items that were included in the Commission packet were what the Clearinghouse members used to determine whether or not they should be allocating credits to Suffolk County Tax Map number 900-248-1-110.4. I had attached the items in your packet, but I didn't identify them by staff numbers.

The first exhibit is the correspondence from Mr. Schneps to Commission staff dated August 11, 2006 with an attached aerial with the developed areas highlighted in pink along with a calculation of these areas in acres that was prepared by a surveyor named Joseph Ingegno I-N-G-E-G-N-O who prepared the aerial along with the calculations.

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The second exhibit is a 2001 aerial with the development outlined in bold red. addition, at the Clearinghouse meeting on December 18, 2006, as part of their decision and consideration for this credit allocation, there was a discussion that the applicant received two prior hardships in '94 and '97 to add buildings to the property that were considered minimum relief necessary under New York State DCL Article 57, and more importantly is the fact that any future expansion of the facility would require a Core Preservation Area hardship permit, which is questionable that would be granted due to the prior hardship that provided minimum relief.

I also provided in the packet copies of resolutions that approved the hardships and it should be noted that a third hardship was in 2000 that was subsequently withdrawn. I have provided minutes from the Commission meeting of March 29, 2000 that brought up whether the two permit approvals for minimum relief as referred to in the Pine Barrens

Tuccio SCTM 900-248-1-110-4 Law.

The fifth staff exhibit is a map of the property situated at Westhampton, which is reduced scale, as staff Exhibit 5, and the map shows highlighted areas in yellow the building that were added as of the '94 Core Preservation Area Hardship approval. orange areas were for buildings added in 1977 Core hardship permit application and outlined in aqua are the buildings that were proposed for the 2000 Core hardship application, which was withdrawn.

The last exhibit is Exhibit 6, which is a letter to the applicant from Commission staff stating that the parcel is not eligible to receive credits.

I would like to enter that letter into the record. January 3, 2007. Dear Mr. Schneps: The Pine Barrens Credit Clearinghouse reviewed your client's --Counsel informed me I can just introduce it, I don't need to read it. It's a letter that's dated January 3, 2007 to Mr. Schneps from myself and it outlines the manner in

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which the Clearinghouse considered materials for determination that the parcel could not receive credits. I think it is important to point out that the Clearinghouse, in the second paragraph of the letter, evaluated your client's application in the context of Section 6.1 of the Central Pine Barrens Comprehensive Land Use Plan, and the primary purpose of the credit program is to maintain value in lands designated for preservation or protection under the plan by providing for the allocation and use of Pine Barrens Credits. It says maintain value. That's all I have.

MR. MILAZZO: John Milazzo, counsel.

The Commission issued the Letter of

Interpretation. The Letter of

Interpretation was for zero credits. The

applicant owns 53 acres and is zone LI200

which normally would receive one credit per

acre. The Clearinghouse spent some time

analyzing this application. It was before

the Clearinghouse at least twice. At the

third meeting, struggled with the

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Tuccio SCTM 900-248-1-110-4 allocation. Clearinghouse exercising its discretion, all be it limited, looked at the property, considered the improvements and considered the criterion in the plan in allocating credit and came to the determination that this parcel was eligible for zero Pine Barrens credits. The appeal is on that allocation of zero PBC.

THE CHAIRMAN: The basis of the determination?

MR. MILAZZO: Combination of existing use and the fact that the parcel has already received two hardship approvals from the Commission. When the Clearinghouse looked at that and the purpose of the credit program which is to preserve value property.

THE CHAIRMAN: You said, for the most part, this provision is utilized to provide compensation of value to owners of property that are not useful in the core which they can't derive any use, therefore, they are entitled to credits.

MR. MILAZZO: It's not compensation. It's use.

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THE CHAIRMAN: In this case, we have property that's a commercial operation and received two prior hardship approvals for expansion.

MR. MILAZZO: The attorney and the applicant is here. Murray Schneps.

MR. SCHNEPS: I'm going to stand up because I don't think I can see you all. I'll sit down when I can't stand up any more.

I have a presentation that I have basically organized by addressing the denial letter, which I believe you have as exhibit number four. I have broken it out into basically four issues to address, that are addressed in the letter, and a fifth section which will be our conclusions with regard to each one of the items. They may be self-obvious when I get to the final point.

In your letter, the denial, you pointed out the point the primary purpose of Pine Barrens credit program is quote to maintain value in the lands designated for preservation or protection under the plan by

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providing for the allocation and use of Pine
Barrens Credits.

However, we think there is more to state about what the main purpose is. We would like to address Section 6.1 of Chapter 6 of the Pine Barrens Credits program. It is to preserve the Pine Barrens ecology and ensure the high quality of the surface and groundwater within the Central Pine Barrens.

The act also states that the plan is to discourage peaceful and scattered development and accommodate development in a manner consistent with the long term integrity of the Pine Barrens ecosystem.

Considering who you people are, I'm a little bit embarrassed about this, because you know more about the Pine Barrens than I do. I think it's important for my presentation to hear the provisions.

Further, the interim goals and standards for the compatible growth area of the Commission principles for review of applications or development within the Suffolk County Pine Barrens zone, it

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addresses the groundwater, wetlands, surface water, rare and endangered species, and unique national communities, native vegetation disturbance and refers to creating a plan to develop a plan upon a demonstration of hardship.

Hardship is a very important issue in this presentation because it's a very important issue in the denial. Where it seems that there's a great deal of emphasis on the idea that my clients have sought and received two previous hardships. I would like to say this before I really deal with that. Firstly, that we don't believe that our client secured any hardship approvals in this case and the only reason that they are prior hardship approvals is that there's no other mechanism for securing an approval. Additional, the Environmental Conservation Law, Section 570121 subdivision 2 provides that you protect, preserve and enhance the functional integrity of the Pine Barrens ecosystems and the significant natural resources. That includes plant and animal

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populations and communities thereof; protect the quality of the surface water and groundwater, and discourage piecemeal and scattered development.

I point to this item again because my clients did not attach the property in any way. It didn't diminish the property in any way. For the most part, the buildings that there were on the premises have been on the premises since the 1940s and some of the These buildings were established by the United States Army who built a lot of these buildings and roads. Further, all of these requirements to maintain the Pine Barrens have been met by my clients. They did not affect in any negative way the Pine Barrens. They did not bring improper water. They did not have any other types of involvement in the property. To this point and continuing, my clients are in full compliance with the act and its intent and they have not negatively impacted upon the Pine Barrens ecosystem.

The second point in the denial letter is

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Tuccio SCTM 900-248-1-110-4

that my clients were granted hardship
exemptions. While it's true my clients are
involved in a commercial enterprise, it's
unfair to contend that they sought or were
actually granted a hardship exemption. I
mean realistically was it a hardship
application? It was called a hardship
application. There is no other manner to
secure approval.

At the time my clients secured title, the area had already been isolated which was fenced and still fenced. The property has been always extensively disturbed, cleared of vegetation and contained buildings. This was not caused by my clients. They seek, however, at some point in time to use on this same unpristine property some additional buildings and that permission was granted to them.

None of applicants' construction or any of the part of the fenced area has been an intrusion on the vegetation, the habitat of the species, animals or aquifers. The construction did not improve or contravene

the intent of the law. The development is a dry use and contributes no negative impact upon the aquifers. No unique species or vegetation exist. There's no affect, again, on the aquifer. There's no runoff on the property. There's no discharge on the area. Given the fact that the area had been disturbed since, actually, I said the '50s,

actually since 1940s, it was never pristine,

and surrounded by a fence.

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In addition to all stated facts, the applicants should have had the right to develop the area, but for the requirement to secure approval. The sole mechanism to secure approval is an application for a hardship exemption. The fact that's the sole mechanism should not be utilized to penalize my client and call their prior application to be a hardship application.

The construction sought by my client was granted because all the construction was within a disturbed area and which did not affect the Pine Barrens and the approval should have been granted on that basis. But

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a hardship exemption was the sole mechanic, other than litigation. Litigation would have been a wasteful process. applicants should have been granted approval for the construction sought, as it would not have and did not have any negative affect on the Pine Barrens, the act or the intention of the act. Accordingly, the applicants should not be charged as having been granted a hardship exemption.

It is urged that the exclusion you have to seeking permission for use upon the hardship exemption is an omnibus clause term because there's no other term. In an all inclusive manner, the applicants are obligated to utilize that sole manner.

There's another issue that is raised. That is a suggestion, I say suggestion, in the denial letter that the calculations indicate that the site is near the town's development limits as contained in the town code. That is grossly untrue. Pursuant to the Town of Southampton under Section 330-37, industrial districts of use

regulations part three, provide that a self-service storage facility is deemed to be under LI200 light industry and permits such as a special exemption. So that utilization is permissible. It is not prevented. The Town of Southampton under 330-38 industrial district table of dimensional regulations provides that lot coverage for main and accessory buildings under LI200 light industry is 20 percent. The acreage in the lot that we are speaking about is 52.299 acres, and just based on lot coverage, my client would be entitled to 20 percent coverage, and they do not have that.

As a matter of fact, in further looking at the code of the Town of Southampton,
Chapter 330 in zoning, Article 1, the general provisions say word usage, the word structure includes the word building.
Further in definitions is a definition for building, building area, lot coverage and other matters, and I am going to deliver copies of those statements, and it indicates that a structure is only a building. The

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aprons are not buildings. The roads are not buildings. According to our evaluation and in the updated survey -- I would like to provide and have them marked as, I guess, Exhibit A for us. I have several copies. The updated survey from Joseph Ingegno also designates each one of the buildings and roads and aprons on the property, measuring them out size wise and providing a true indication of the size. I have two CO surveys which break out the percentages and acres for the buildings and asphalt, roads, the concrete aprons for the survey. It deals with four constructions that existed prior to the Pine Barrens. That's work that was done by the government in the 1940s and 50s. It has another break out and listing of coverage in those areas made by the applicant and the government in advance.

THE CHAIRMAN: Is this a survey not previously provided to the staff or Clearinghouse?

MR. SCHNEPS: It's the same survey that has additional information on it.

Tuccio SCTM 900-248-1-110-4 THE CHAIRMAN: So the answer is, this 2 was not previously provided to the 3 Clearinghouse. 4 MR. SCHNEPS: That is correct. 5 THE CHAIRMAN: So it has new and 6 additional information they should have 7 considered and didn't? Didn't have it 8 available? 9 MR. SCHNEPS: It's the same information. 10 MS. JAKOBSEN: Are you saying that your 11 letter, the information that Mr. Ingegno 12 13 provided on the survey --MR. SCHNEPS: You have the same survey 14 but the breaking out of the building size, 15 aprons and road works are specifically 16 pinpointed and the sizes are separated as 17 demonstrated. 18 MR. MILAZZO: The survey is the same, 19 but he has further broken down the exact 20 21 physical dimensions of the structures on the property. He just measured the buildings 22 and other structures. It's been marked as 23 Exhibit A. 24 MR. SCHNEPS: This would be Exhibit B. 25

1	Tuccio SCTM 900-248-1-110-4
2	I know you produced this already. This is
3	section 330-38.
4	MR. MILAZZO: The dimensional
5	requirements, we will mark these as C.
6	MR. SCHNEPS: I have the zoning
7	definitions.
8	MR. MILAZZO: We will mark as Exhibit C
9	the dimensional requirements of the zoning
10	district at 330-38. Exhibit D will be the
11	general provision definition section of
12	Chapter 330 of the town zoning code.
13	Exhibit E will be Town of Southampton
14	dimensional regulations for the LI business
15	district, for the business districts.
16	Any other exhibits, Mr. Schneps?
17	MR. SCHNEPS: I think that may be them
18	all, unless I change my mind.
19	THE CHAIRMAN: Are there additional
20	comments you want to put on the record?
21	MR. SCHNEPS: Yes. As can be seen from
22	looking at the documents submitted, the
23	original buildings that were built in the
24	'40s and '50s, all of which were prior to
25	the Pine Barrens, cover buildings on .98
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Tuccio SCTM 900-248-1-110-4

acres. The additional buildings that were constructed by my client were .90 buildings. There are fewer than two acres of lot average on the 52.299 acres. In spite of that fact, a fast calculation of 20 percent of 52.299 exceeds ten acres. That's a substantial difference in the number of acres and just dealing with that issue is a substantial difference in terms of the number of credits to which my client would be entitled. We are talking about approximately eight additional credits just on the 20 percent basis. This was rejected.

We are not asking to do anything else to the property. We are not asking to supplement any construction in any way whatsoever. We are simply asking to receive the credits that we are entitled to on the property.

As a matter of fact, we are really asking for more than that number of credits. We are really asking for credits for the whole 52.299 acres, less than those that were constructed upon. We do believe that

Tuccio SCTM 900-248-1-110-4 there is precedent for doing that.

My clients could seek a subdivision approval and vacate and have some of that property without any buildings on it.

However, that should not be necessary. My clients should not be pressed to do that.

In the previous case of Tuccio against the County of Suffolk, a case that you should be familiar with, that was the action against the county for related property, index number 98-11876. I'm offering that as an exhibit.

MR. MILAZZO: Do you want to mark the exhibit? I don't think it's relevant, but we will mark it.

MR. SCHNEPS: I think it is. This is
the nature conservancy survey that was in
connection with the bar clear action where
it was approved that this lot was separated
into four separate lots without the use of a
subdivision approval. It was done
independently into separate lots labeled A,
B, C and D. Credits were awarded to two of
those new parcels without the need of my

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Tuccio SCTM 900-248-1-110-4 clients securing an approval of subdivisions. We are asking that you do the same thing and give us all the credits.

Some people may say, well, these people were able to use the property and made money, but the Constitution in the states and in New York is pretty clear. People are entitled to maximize the value of their property and they don't have to minimize that value by anybody else's feelings or anybody else's beliefs that someone should have more or should have less. My clients are entitled to maximize their value and it is both false and improper for the Commission to make a determination that my clients have earned enough money for their property. I don't think you have the right to do that.

You have a right to make a determination, but you have to make a determination that's fair and proper under the law. Under the law, an owner of property is effected in diminution in their right of the property because of the Pine

1	Tuccio SCTM 900-248-1-110-4
2	Barrens.
3	We should make a statement that should
4	this Commission in reviewing your position
5	and granting to us the credits that we are
6	asking for, for the entire amount, we are
7	willing to issue an appropriate easement so
8	there will be no further development
9	whatsoever on the property.
10	THE CHAIRMAN: Thank you.
11	MR. MILAZZO: I need one question
12	answered. How many credits are you seeking?
13	Seven, 52, 49?
14	MR. SCHNEPS: Since I'm not able to
15	calculate them at this moment, I would say
16	52.299 less the buildings.
17	MR. MILAZZO: That's 49.
18	THE CHAIRMAN: What did you seek at the
19	Clearinghouse?
20	MR. MILAZZO: It was unspecified.
21	MR. SCHNEPS: In response to that, in
22	other discussion that were had, everybody
23	was really viewing the property as if the
24	lot coverage included things other than the
25	buildings. As we dug deeper, not everybody

Tuccio SCTM 900-248-1-110-4

was correct about what the lot coverage is.

MR. SHEA: You had spoken with regard to the town's structural coverage for this property. I think what you need to recognize the permitted structural coverage is indicative of the potential maximum use or value of the property. That's a lot different from the Pine Barrens Credits program, which is to maintain value over There is a distinction between the maximum use permitted pursuant to the town code outside of the Pine Barrens and the intent of the Pine Barrens Act.

MR. SCHNEPS: We are not looking to maximize the use of construction. We are looking to maximum our credits.

MR. SHEA: You are using the town's permitted structural coverage as a basis to ask for additional credits.

MR. SCHNEPS: Unfortunately, we have to use the facts as we have them and use the law as we have them. My understanding under the DCL and the Constitution, you're bound by the code of the Town of Southampton.

Tuccio SCTM 900-248-1-110-4

That's their code. If that's their rules, that's the way you calculate how much the lot coverage is. How else would you determine lot coverage? Otherwise, I could say lot coverage, you shouldn't charge --

MR. SHEA: I'm not questioning whether or not you would use the term maximum coverage. What I'm saying is that's indicative of the maximum use of the property as opposed to the intent of the Pine Barrens program which is to maintain value, reasonable value. That's a big distinction.

MR. SCHNEPS: All that language really is, you recognize the fact that people who own property have a right to maximize their value and really what you're suggesting in that language, they have a right to earn an appropriate amount of money. We are not looking to construct anything further.

MR. SHEA: It is correct an owner of a piece of property is entitled to reasonable return on the property. That's different from the maximum use.

Tuccio SCTM 900-248-1-110-4

MR. SCHNEPS: Is it your point of view that the Commission is going to make a determination as to how much value in dollars is a party supposed to get?

MR. SHEA: I'm making a distinction between Pine Barrens Credit program and the town's structural coverage.

MR. SCHNEPS: There has to be a basis to make a determination how much money or value or construction you can do on a property in terms of buildings and lot coverage.

THE CHAIRMAN: I would agree. I don't know whose obligation it to determine that.

I wouldn't disagree with that. Any other questions? Anybody from the public?

MR. AMPER: Richard Amper, executive director of the Long Island Pine Barrens
Society. First of all, the applicant in this case has been a person who has supported the efforts of the Pine Barrens preservation through the sale of other holdings to the government for that purpose.

Secondly, I would point out that the document, the site survey that has been

Tuccio SCTM 900-248-1-110-4
supplied, did provide the same information
to the Clearinghouse as being provided here
with the exception that they have made it
easier to sort out what has been developed
in what ways. Otherwise, the information

And the final thing, the question is whether the Commission has addressed previous applications from this applicant, was it made known the granting of the applications constituted the minimum relief necessary to lift the hardship. The question is not the maximum he might have gotten for his land but the minimum necessary to relieve and can the Commissioner speak to that? Was what the Commission did either in the communication to the applicant or another resolution, did that indicate that the Commission believed that it was granting the minimum relief necessary? That's the question.

MR. MILAZZO: We will have to look at the resolution.

THE CHAIRMAN: Any other questions?

has not changed.

1	Tuccio SCTM 900-248-1-110-4
2	Anybody else wish to be heard? If not, we
3	will close the hearing for deliberation of
4	the Commission.
5	Thank you, Mr. Schneps.
6	MR. SCHNEPS: Thank you.
7	(Time noted: 4:45.)
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'40s [1] - 20:24 '50s [2] - 15:9, 20:24 **'94** [2] - 6:9, 7:7 **'97** [1] - 6:9 1 [3] - 1:5, 3:7, 17:18 11 [1] - 5:20 18 [4] - 1:4, 1:15, 3:5, 6:5 1940s [3] - 13:11, 15:10, 18:17 1950s [1] - 13:12 1977 [1] - 7:10 1995 [2] - 1:6, 3:11 2 2[1] - 12:21 **20** [4] - 17:11, 17:14, 21:6, 21:14 **2000** [3] - 6:21, 6:23, 7:12 2001 [1] - 6:2 2006 [2] - 5:20, 6:5 2007 [9] - 1:4, 1:4, 1:10, 1:15, 3:5, 3:6, 3:18, 7:19, 7:24 21 [2] - 1:4, 3:6 29 [1] - 6:23

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3 [4] - 1:10, 3:18, 7:19, 7:24 31 [2] - 1:11, 3:21 330 [2] - 17:18, 20:12 330-37 [1] - 16:25 330-38 [3] - 17:8, 20:3, 20:10 3:00 [2] - 1:4, 3:6

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